

Complexity and the Management of Interdependence

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It is a great pleasure to open this discussion of the science and praxis of complexity, an issue which is of singular importance to the future of the global community. Let me make it clear from the outset that I have no special competence in this field, but the United Nations University is deeply interested in the problem of complexity and the behaviour of complex systems, for our Charter enjoins us to be concerned with "pressing global problems of human survival, development and welfare." One could hardly hope to approach such an agenda without conceding first how very complex and interwoven such problems are. In today's rapidly changing, often bewildering world, complexity confronts us at every turn and at every level - from the global to the national to the local and, indeed, down to the turmoil and fragmentation that so frequently now occupy the individual human spirit.

Our essential task at the University is to try to understand better how humankind might survive in a world that is becoming increasingly interdependent while at the same time honouring indigenous values in the myriad cultures that together make up this world. What we are seeking at the United Nations University is to contribute to the search for the new instruments of governance needed to cope with a world that is in a state of unprecedented transformation.

We witness the signs of this transformation in many ways - some of them distressing, but others heartening.

The international economic system is in crisis with rational management almost impossible. Three quarters of a billion people are hungry in a world economy which, for all its present afflictions, still has the productive capacity to produce sufficient food for all. The continuing arms race is both a condition and a cause of this international economic disorder.

Our collective inability to deal with poverty and inequality has led in some cases to the polarization of whole societies. Social change, resulting from economic development or its absence has upset prevailing social and political equilibria and often has been accompanied by pervasive rural and urban violence. Where local institutions were incapable of handling such conflicts peacefully we have seen the emergence of systems of suppression

leading to the militarization of these societies, along with various manifestations of armed popular resistance.

We cannot close our eyes to the fact that since the end of World War II more than 130 wars have been fought in the Third World and that many were due to internal instability rather than major power rivalries. Aggravated by the global economic recession we are beginning to witness in some regions of the world something that may well continue into the next decade, i.e., the collapse of whole economies and even states, leading to violence, civil strife, external intervention, mass exodus, annexation and eventually the rewriting of the political geography of that region. We also see migrations by millions of people across the globe into already overcrowded cities, as well as across national and even continental boundaries to the areas of affluence and the empty spaces of the world.

There are estimated to be more than 16 million refugees adrift around the globe. The migration and resettlement of refugees have already led to massive cultural and ethnic interpenetration on a global scale, severely taxing social adjustment mechanisms in many countries, North and South. These have raised political, economic and cultural tensions leading to conflicts that may increasingly erupt not only along class lines, but also along the fault lines of race, ethnicity and religion.

All of this is happening in a world that has become interdependent to an unprecedented degree. Changes at the international level are now interlinked with changes at the sub-national and national levels - politically, economically, culturally or psychologically. It is this fact that gives our explorations of the understanding and hopefully the management of complexity particular urgency. By bringing together evolving views on complexity, we are hoping to develop deeper insight into the problems of the management and governance of a world that is both interdependent and pluralistic.

This raises very profound questions of how to understand and attempt to manage systems that are marked by uncertainty, instability, unpredictability and vulnerability - yet whose survival depends on their capacity for reintegration into more effective and cohesive overarching units, that have not, however, lost their roots.

The changes now under way are by no means wholly negative. There are many positive signs - new movements flourishing at the grass roots level and new actors taking a place on the stage of global events. In various parts of the world, we can see the beginnings of the slow process of democratization taking place. These are still very fragile and shaky, but undeniably the hope and the aspirations are there.

These new voices from below, however, are also often disassociated from the conventional social structures - such as political parties or trade unions. There is evidence of intellectuals moving away from the

universities in order to get closer to what they feel to be the new emerging forces in their societies.

The contemporary crisis in the social sciences is a reflection of our inability to deal with major societal change. The social sciences developed as a product of one particular culture. But now the social sciences, including development theory, have taken root in other cultures and they are in the process of emancipating themselves from exclusive reliance on the perceptions and intellectual orientations of the culture of origin.

An important part of this process is the shift in the role of the social scientist from observer to participant - and then from participant to activist. The disappearance of the traditional distinction between the observer and the observed not only in the social sciences but also in the natural sciences is another example of increasing complexity or, at least, a greater awareness of a dimension of complexity which poses important normative questions.

We are, therefore, involved in a major process of both mental and social restructuring due, among other factors, to the impact of science and technology, to ecological considerations, to population pressures and to shifting values and attitudes. Value changes of many sorts - about work, life-styles, the role of the spiritual and other non-material aspects of daily life, cannot be underestimated when assessing human and social behaviour.

All of these forces for change, in one way or another, disturb prevailing equilibria which are incapable of dealing with the cumulative impact of these changes. At the national level, these processes have led to the erosion of the capacity of our political systems to deal with the changes that are occurring effectively and in a manner that is at least perceived to be legitimate. We see weak governments emerging in many parts of the world even though power may in the same countries be increasingly concentrated within those governments. Often the degree of concentration is simply a measure of the fragility of the nature of power within the society.

The continued viability of many societies will depend in large measure on their capacity to initiate and become involved in new learning processes. We do not know what shape they will take, nor do we have the theoretical tools to design them as yet. But we have a hunch that we may be dealing here with a process that might lead toward the enhancement of self-organization, self-management and even possibly towards the capacity for self-directed evolution of institutions, communities, and societies.

As far as the UNU is concerned, its interest in complexity is of two kinds. One concerns the insights that might be gained with important application potential. The second turns around the inherent significance of the study as a major step forward in the evolution of science. In terms of the first kind of interest, it operates at two levels. The first is at a global level where interdependence and pluralism have become the main

features. In the process of interdependence, we have all become more vulnerable. Our societies are permeable to decisions taken elsewhere across the world. The dynamics of interdependence might better be understood if we think of the globe not in terms of a map of nations but as a meteorological map - where weather systems swirl independently of any national boundaries and low and high fronts create new climatic conditions far ahead of them.

However, while the homeostatic capacity within certain time limits of such a system has held so far, it is confronted by the greater political consciousness of people. There are many more actors than there are states - actors at the sub-national, national and international level. At the same time, there has been the tremendous extension of human power even to the point where it could destroy civilization as we know it. It is the process of global transformation combined with this destructive capacity that amounts to a veritable mutation of the human condition - and we are going to have to learn to live with it if we are to survive.

Already we are in a situation where no single government or group of governments can control the world and the historical process now under way - nor is it likely that we will move to a situation of a new hegemony of the very few. The problem, therefore, is how do we learn to manage effectively a system in which no single power is in control.

Such management will have to extend itself to the economic and financial field, ecological field, population field, and those realms we call the global commons; our seas, our air, and the reaches of outer space.

All of these areas need new instruments of governance which we do not now have. To attain such instruments we need first to improve our understanding of the phenomenon and level of complexity that human society has now attained. It is for this reason that we at the UNU are looking for insights on complexity which you may offer us. These explorations will have to differ sharply from the classical method of reduction and simplification of problems. We need intellectual, conceptual tools that will admit complexity, include paradox and contradiction, that will move beyond static models of complex systems to include the dynamic instability inherent in complexity.

The second level at which the UNU has become interested in complexity is in the development field. It has become quite clear that the complexities connected with very rapid and profound social and cultural change, which are part of development, pose new challenges to governance. The technocratic solutions worked out by the so-called experts leave much to be desired. It is really no contribution at all, in this crucial period, to arrive at a brilliant technical and institutional formulation that has no realistic possibility of implementation. The forging of political will, social adaptability and popular acceptance must be an inherent part of the formulation of initiatives, not a precondition or an afterthought.

It is becoming increasingly clear that among the crucial elements of the development process one has to count the views and voices of the so-called marginalized people. Ultimately many of the decisions on which the future of developing societies depends as well as that of the whole human community depends - in an economic, social and ecological sense - are made by the small farmer, the landless and the poor. It is they who will determine to a very large extent the shape and the nature of the societies that are evolving. Here again one needs to emphasize the importance of a social learning process that must be set in action.

This raises another very important dimension of the development process, both locally and globally: how to reconcile the need for self-management and freedom on the one hand with the need for the most rational allocation of resources at the national and international level on the other. No developing country yet has successfully demonstrated the ability to deal with these seemingly conflicting demands. Freedom always seems to lose out - whether the development process is rapid and successful or non-existent. I personally have long been searching for a theory of democratic development - and thus far have failed. Such a theory will obviously be very complex. My hope is that it may emerge from a pulling together of different insights on complexity such as we are groping for at this meeting.

Futuristic scenarios remain silent on the question of freedom - the implicit assumptions seem to be that the management of the global interdependent system will ultimately have to be authoritarian. This is, to me, unacceptable. Therefore the key question that must be asked is: Can there be a scenario of freedom in our responses to the complexity of the problems on the global scale? For to sacrifice freedom for development is self-defeating in the most literal sense.

Complexity cannot be managed, intellectually or practically, through increased control. We will have to learn to understand and manage complex systems while respecting the autonomy of the processes and the elements within these systems. We will have to rethink our attitudes toward order and disorder, and accept that disorder is not only negative but also a precondition for the creation of new orders. We need to consider the levels of disorder that we can accommodate in a humane manner, without recourse to oppression and violence. And for this task we need to draw upon the insights of all cultures. Complexity has been confronted in different ways in various non-Western cultures. Some for example, have an extraordinarily developed facility for pattern recognition. I would very much hope this project in the next phase will be able to explore, together with those of you who are interested, these other, non-Western approaches to complexity.

At the UNU, we thus have two essential reasons for our interest in the study of the science and praxis of complexity. First, for the utility of the insights that such a study might bring to the crucial question of how to understand and manage a pluralistic global system in the process of

rapid transformation in ways that are humane and respectful of the autonomy of the human person. Second, we are interested because of the inherent value of the study of complexity in a world which must daily accept what Edgar Morin has called "the complex tissue of reality." The rage for order, expressed in simplification and reductionism has been a classic pathway to knowledge. But now many fields of expertise - the brain sciences, urban management, physics, geography, economics to cite a few of those represented here - are recognizing that they must confront the problem of complexity. An additional factor here, of course, is that the acts of observation, explanation and interpretation become elements in the phenomenon being observed. But it should be recognized that the acceptance of new paradigms of reality by a growing number of disciplines constitutes a watershed in the scientific enterprise - one from which it may be possible to open up vast new theoretical spaces and far greater capacity to reason with the uncertainties and instabilities of our present-day world. We at the UNU are very enthusiastic and very excited about being part of this new venture in enlarging the vision of humankind.

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